THE NAVAJO NATION LEGISLATIVE BRANCH INTERNET PUBLIC REVIEW PUBLICATION



LEGISLATION NO: _0228-21__ SPONSOR: Edmund Yazzie

TITLE: An Action Relating to Resources and Development Committee and Naabik'íyáti' Committee; Approving the Proposed Consent Decree Regarding the Closed Fort Wingate Depot Activity

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LEGISLATIVE SUMMARY SHEET Tracking No. <u>0228-2</u>

DATE: September 22, 2021

TITLE OF RESOLUTION: PROPOSED NAVAJO NATION COUNCIL RESOLUTION; AN ACTION RELATING TO RESOURCES AND DEVELOPMENT COMMITTEE, NAABIK'ÍYÁTI' COMMITTEE AND THE NAVAJO NATION COUNCIL; APPROVING THE PROPOSED CONSENT DECREE REGARDING THE CLOSED FORT WINGATE DEPOT ACTIVITY

PURPOSE: The purpose of this legislation to approve the proposed Consent Decree Regarding the Closed Fort Wingate Depot Activity, attached as Exhibit A, and authorize the President of the Navajo Nation to execute the same.

This written summary does not address recommended amendments as may be provided by the standing committees. The Office of Legislative Counsel requests each Council Delegate to review each proposed resolution in detail.

5-DAY BILL HOLD PERIOD: YOKUMUSK
Website Post ng Time/Date:
Posting End Date: WYOW 9, 2121

Eligible for Action: 70 Wember 10,202

Resources & Development Committee

Naabik'íyáti' Committee

PROPOSED STANDING COMMITTEE RESOLUTION 24th NAVAJO NATION COUNCIL - Third Year, 2021

INTRODUCED BY

(Prime Sponsor)

TRACKING NO. 0228-21

AN ACTION

RELATING TO RESOURCES AND DEVELOPMENT COMMITTEE AND NAABIK'ÍYÁTI' COMMITTEE; APPROVING THE PROPOSED CONSENT DECREE REGARDING THE CLOSED FORT WINGATE DEPOT ACTIVITY

BE IT ENACTED:

Section One. Authorities

- A. The Resources and Development Committee of the Navajo Nation Council, pursuant to 2 N.N.C. § 500(C), exercises oversight authority over environmental protection for the Navajo Nation and People, now and for future generations.
- B. The Naabik'íyáti' Committee of the Navajo Nation Council is established as a standing committee and it shall use Nitsáhákees, Nahat'á, Iiná and Siihasin in exercising oversight authority.
- C. The Naabik'íyáti' Committee of the Navajo Nation Council, pursuant to 2 N.N.C. § 701(A)(4)(6)(7)(9), coordinates all federal, county and state programs with other standing committees and branches of the Navajo Nation government to provide the most efficient delivery of services to the Navajo Nation; to review and continually monitor the programs and activities of federal and state departments; to assist development of such programs designed to serve the Navajo People and Navajo Nation through intergovernmental relationships between the Navajo Nation and such departments; to assist and coordinate all request for information, appearances and testimony relating to proposed county, state and federal legislation impacting

the Navajo Nation; and to coordinate with all committees, Chapters, branches and entities concerned with all Navajo appearances and testimony before Congressional committees, departments of the United States government, state legislatures and departments and county and local governments.

Section Two. Findings

- A. The Consent Decree is to be filed with the United States District Court for the District of New Mexico. The parties to the Consent Decree are (i) the United States of America, on behalf of the United States Department of the Army, (ii) the State of New Mexico, acting through the New Mexico Natural Resources Trustee and the New Mexico Office of Natural Resources Trust, and the New Mexico Attorney General and the New Mexico Attorney General's Office, (iii) the Pueblo of Zuni, and (iv) the Navajo Nation. The Proposed Fort Wingate Depot Activity Draft Consent Decree Clean Draft 5-31-2021 ("Consent Decree") is attached as **Exhibit** A.
- B. The full text of the Consent Decree is attached as **Exhibit A** and includes the topics:

 I. Jurisdiction, at pages 3 and 4; II. Parties Bound, at page 4; III. Definitions, at pages 6 through 8; IV. Statement of Purpose, at page 8; V. Payment by the United States, at pages 8 through 11; VI. Release and Covenant Not to Sue, at pages 11 and 12; VII. Effect of Settlement; Contribution Protection, at pages 12 and 13; VIII. Notices and Submissions, at page 13 and 14; IX. Dispute Resolution, at pages 14 and 15; X. Effective Date and Retention of Jurisdiction, at page 15; XI. Integration, at page 15; XII. Inadmissibility and Privilege, at page 15 and 16; XIII. Modification, page 16; XIV. Signatures and Counterparts, at page 16; and XVIII. Final Judgment, at page 16.
- C. The Consent Decree concerns the Fort Wingate Depot Activity Depot ("Depot"), a federal facility located in McKinley County, New Mexico, which occupies 24 square miles and is almost entirely surrounded by federally-owned or administered lands, including both national forest and tribal lands. **Exhibit A**, page 2.
- D. Pursuant to the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA), environmental remediation of the Depot began in 1980

- with the New Mexico Environmental Department as the lead regulatory agency. **Exhibit A**, page 2.
- E. "[A]fter land parcels within the Depot that are not designated to remain under U.S. Army control have met all applicable environmental requirements, such parcels have been or will be transferred to the Department of the Interior-Bureau of Indian Affairs, in trust of the benefit or either the Pueblo of Zuni or the Navajo Nation." **Exhibit A**, page 2.
- F. "[T]he State [of New Mexico] the Pueblo of Zuni, and the Navajo Nation (collectively, "the Plaintiffs"), have filed a Complaint asserting a claim against the United States under CERCLA for alleged damages for injury to, destruction of, or loss of natural resources belonging to, managed by, or controlled by the Plaintiffs, resulting from the releases of hazardous substances at or from the Depot, including the costs of assessing such injury, destruction, or loss[.] **Exhibit A**, page 3.
- G. "The mutual objectives of the Parties in entering into this Consent Decree are to:

 (i) restore, replace, or acquire the equivalent of the Natural Resources injured, destroyed, or lost as a result of hazardous substances released at or from the Depot;

 (ii) reimburse Past Costs incurred by the State and Tribal Trustees prior to the Effective Date of this Consent Decree; (iii) resolve the United States' liability for Natural Resource Damages as provided herein; and (iv) avoid potentially costly and time-consuming litigation." Exhibit A, page 8.
- H. "Natural Resources Damages" shall mean any damages recoverable by the State and the Tribal Trustees on behalf of the public for injury to, destruction of, loss or impairment of Natural Resources as set forth in CERCLA Section 107(a)(4)(C), 42 U.S.C. § 9607(a)(4)(C), as a result of hazardous substance releases at or from the Depot, including but not limited to: (i) the costs of assessing such injury, destruction, loss of use, or impairment; (ii) the costs of restoration, rehabilitation, or replacement of injured or lost Natural Resources or of acquisition of equivalent resources; (iii) the costs of identifying, planning, implementing, and monitoring such restoration, rehabilitation, replacement or acquisition activities; (iv) compensation for injury, destruction, loss of use, or impairment of Natural Resources; and (v) each of the categories of recoverable damages described in 43

C.F.R. § 11.14 and/or the NMNRTA. For purposes of this Consent Decree, Natural Resources Damages shall include Future Costs and Past Costs as defined in this Consent Decree." **Exhibit A**, page 6.

I. The United States is to pay sums to the State of New Mexico, Pueblo of Zuni and the Navajo Nation to reimburse for Past Costs, to settle Plaintiffs' claims for Future Costs of natural resource restoration activities, in addition to other sums. **Exhibit** A, pages 8 through 11.

Section Three. Approving the Proposed Consent Decree Regarding the Closed Fort Wingate Depot Activity

The Navajo Nation Council hereby approves the Proposed Fort Wingate Depot Activity Draft Consent Decree Clean Draft 5-31-2021 in the form of or substantially similar to the form of **Exhibit A** as attached, and authorizes the President of the Navajo Nation to execute the same.