# THE NAVAJO NATION LEGISLATIVE BRANCH INTERNET PUBLIC REVIEW PUBLICATION



LEGISLATION NO: \_0076-22\_\_ SPONSOR: Mark A. Freeland

TITLE: An Action Relating to Health, Education, and Human Services, Budget and Finance, and Naabik'íyáti' Committees and Navajo Nation Council; Approving \$9,910,040 from the Unreserved, Undesignated Fund Balance ("UUFB") to the Department of Personnel Management for \$1,500 Appreciation Rewards to Navajo Nation Employees for Working Throughout the COVID-19 Pandemic

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### LEGISLATIVE SUMMARY SHEET Tracking No. 0076-22

**DATE:** April 6, 2022

TITLE OF RESOLUTION: AN ACTION RELATING T, HEALTH EDUCATION AND HUMAN SERVICES, BUDGET AND FINANCE, AND NAABIK'ÍYÁTI' COMMITTEES AND NAVAJO NATION COUNCIL; APPROVING \$9,910,040 FROM THE UNRESERVED, UNDESIGNATED FUND BALANCE ("UUFB") TO THE DEPARTMENT OF PERSONNEL MANAGEMENT FOR \$1,500 APPRECIATION REWARDS TO NAVAJO NATION EMPLOYEES FOR WORKING THROUGHOUT THE COVID-19 PANDEMIC

**PURPOSE:** This resolution, if approved, will provide a \$1500 appreciation reward to each Navajo Nation employee in recognition of their efforts during the COVID-19 pandemic.

This written summary does not address recommended amendments as may be provided by the standing committee. The Office of Legislative Counsel requests each committee member to review the proposed resolution in detail.

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19	BE IT ENACTED:					
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21	SECTION ONE. AUTHORIT	ГҮ				
22	A. The Health Education, an	d Human Se	rvices Committee v	vas established as	s a standing	
23	committee of the Nava	ajo Nation	Council with over	ersight authority	over the	
24	Department of Human Re	esources and	employment/labor	matters. 2 N.N.C	£. §400 (A),	
25	§401 (C)(1) and (C)(6).					
26	B. The Budget and Finance	Committee	was established as	a standing comm	ittee of the	
27	Navajo Nation Council w	vith the auth	ority to review and	recommend to t	he Council	
28	the budgeting, appropria	tion, investr	nent and managem	nent of all funds	. 2 N.N.C.	
29	§300(A), §301(B)(2).					
30	C. The Naabik'íyáti' Comm	ittee was esta	ablished as a standi	ng committee of	the Navajo	
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Nation Council with authority to hear all proposed resolutions requiring final action by the Navajo Nation Council. 2 N.N.C. §164 (A)(9), §701(A)(5).

- D. The Navajo Nation Council is the governing body of the Navajo Nation. 2 N.N.C. §102(A). As such, the Council ". . . may adopt and approve supplemental appropriations to the Annual Comprehensive Budget during the fiscal year. Supplemental appropriations of General Funds within the current fiscal year are permitted, if and when additional sources of revenues above and beyond the initial or current revenue projections are projected and which are also in excess of the reserve amount set forth at §820(J)." 12 N.N.C. §820(L).
- E. The restrictions on supplemental appropriations, including all amounts from the UUFB, include:
  - 1. Payment of recurring government operating expenses shall be from recurring revenues, and payment of nonrecurring expenses shall be from nonrecurring revenues such as UUFB funds. 12 N.N.C. §820(E), §820(F).
  - 2. Specifically, the UUFB shall not be used for recurring government expenditures or operations. 12 N.N.C. §820(J), §820(L).
  - 3. Nonrecurring revenues such as UUFB funds may be used only after the Controller determines whether or not such revenues are subsidizing an imbalance between the Navajo Nation's recurring revenues and expenditures, and government expenditures shall only be authorized if a long-term (3-year to 5-year year) forecast shows that the operating deficit will not continue; otherwise, nonrecurring revenues will be added to the Unreserved, Undesignated Fund Balance. 12 N.N.C. §820(F).
  - 4. The above provisions in Title 12 may be amended or waived by a two-thirds vote of the full Navajo Nation Council. 12 N.N.C. §820(F), 12 N.N.C. §880.
  - 5. In compliance with 12 N.N.C. §820(F) all UUFB funding requests must be reviewed by the Controller. Such review is also required because the Controller determines which revenues and expenses are recurring and which are non-recurring. 12 N.N.C. §820(L).
  - 6. In compliance with 12 N.N.C. §820(M) all UUFB funding requests must be

- submitted to the Office of Management and Budget ("OMB") for a budget impact analysis.
- 7. Supplemental funding such as UUFB appropriations shall lapse at the end of the current fiscal year unless the Navajo Nation Council decides otherwise. 12 N.N.C. §820(N).

#### SECTION TWO. FINDINGS

- A. The World Health Organization ("WHO") declared a Public Health Emergency of International Concern related to the Coronavirus ("COVID-19"), a highly contagious and sometimes fatal respiratory virus, on January 30, 2020; the U.S. Department of Health and Human Services declared a Public Health Emergency related to the COVID-19 outbreak on January 31, 2020; and the WHO declared a global pandemic due to COVID-19 on March 11, 2020.
- B. The Navajo Nation Commission on Emergency Management, with the concurrence of Navajo Nation President Jonathan Nez, declared a Public Health State of Emergency on the Navajo Nation on March 11, 2020, due to the COVID-19 outbreak. *See* Resolution No. CEM 20-03-11, incorporated herein by reference. The Navajo Nation Department of Health has subsequently issued numerous Public Health Emergency Orders. Public Health Orders 2020-001 through 2022-06 are incorporated herein by reference. These Public Health Emergency Orders are available at <a href="https://www.ndoh.navajo-nsn.gov">www.ndoh.navajo-nsn.gov</a>.
- C. The coronavirus pandemic of 2019 has caused large scale infections and loss of life throughout the world, the United States, and the Navajo Nation. As of April 5, 2022, the Navajo Nation Health Command Operations Center has confirmed 53,100 positive COVID-19 cases and 1,738 COVID-related deaths on the Navajo Nation. COVID-19 variants have recently emerged that threaten to increase these numbers and continue the pandemic's assault on the Navajo People, including Navajo Nation government employees.
- D. The efforts of Navajo Nation government employees, including Chapter employees, were instrumental and vital in ensuring that the Navajo Nation government continued

- to operate and provide desperately needed services to the Navajo people during the COVID-19 pandemic.
- E. The Navajo Nation Council has determined that it is imperative to recognize and reward Navajo Nation government employees, including Chapter employees, for their outstanding efforts during the COVID-19 pandemic to ensure that services to the Navajo people were not substantially interrupted.
- F. Regarding this UUFB funding request, the Controller may be asked to satisfy the requirements of 12 N.N.C. §820(L) by memorandum, or telephonically or in-person when this matter is heard by the Navajo Nation Council.
- G. Regarding this UUFB funding request, the OMB may be asked to provide the budget impact statement required by 12 N.N.C. §820(M) by memorandum, or telephonically or in-person when this matter is heard by the Navajo Nation Council.

## SECTION THREE. APPROVAL OF \$9,910,040 FROM THE UUFB FOR APPRECIATION REWARDS TO NAVAJO NATION EMPLOYEES

- A. The Navajo Nation hereby approves a supplemental appropriation of nine million nine hundred ten thousand forty dollars (\$9,910,040) to the Department of Personnel Management as set forth in **Exhibits A** and **B**.
- B. The funding to the Department of Personnel shall only be used to provide appreciation rewards in the amount of fifteen hundred dollars (\$1,500), as set forth in **Exhibits A** and **B**, to all Navajo Nation employees who were employed by the Navajo Nation government, including Chapters, during the COVID-19 pandemic between October 1, 2021 through March 25, 2022. C.
- E. The appreciation reward appropriated herein shall not be considered CARES Act Special Duty or Hazard Pay; nor shall the appreciation reward be considered a Merit Pay or Other Bonus as set forth in section as set forth in Section VII of the Personnel Policies Manual. In addition, shall receipt of an appreciation reward shall not affect an employee's eligibility for a step increase. In addition, the appreciation reward
- F. The UUFB shall be reimbursed all or part of the \$9,910,040 approved herein, from future funds available to the Navajo Nation from any and all state and federal sources,

including Congressional appropriations under the American Rescue Plan Act of 2021 or other COVID-19-related relief, so long as the employee appreciation reward expenditures described herein are deemed eligible under such COVID-19-related or other funding sources.

### SECTION FOUR. EFFECTIVE DATE

This Action shall become effective pursuant to 2 N.N.C. §221(B) and 2 N.N.C. §164(A)(17).

### SECTION FIVE. SAVING CLAUSE

If any portion of this Action is determined invalid by the Navajo Nation Supreme Court, or by a District Court of the Navajo Nation without appeal to the Navajo Nation Supreme Court, the remainder of this Act shall be the law of the Navajo Nation.