## THE NAVAJO NATION LEGISLATIVE BRANCH INTERNET PUBLIC REVIEW PUBLICATION



LEGISLATION NO: \_0086-22\_\_ SPONSOR: Mark A. Freeland

TITLE: An Action Relating to the Naabik'íyáti' Committee and Navajo Nation Council; Allocating \$1,070,298,867 of Navajo Nation Fiscal Recovery Funds; Approving the Navajo Nation Fiscal Recovery Fund Expenditure Plans for: Chapter Assistance; Public Safety Emergency Communications, E911, and Rural Addressing Projects; Cyber Security; Public Health Projects; Economic Development Projects; Hardship Assistance; Water and Wastewater Projects; Broadband Projects; Home Electricity Connection and Electricity Capacity Projects; Housing Projects and Manufactured Housing Facilities; Bathroom Addition Projects; Construction Contingency Funding; and Reduced Administrative Funding

Date posted: April 19, 2022 at 7:16PM

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### LEGISLATIVE SUMMARY SHEET Tracking No. \_\_0086-22 \_\_\_

**DATE:** April 19, 2022

TITLE OF RESOLUTION: AN ACTION RELATING TO THE NAABIK'ÍYÁTI' COMMITTEE AND NAVAJO NATION COUNCIL; ALLOCATING \$1,070,298,867 OF NAVAJO NATION FISCAL RECOVERY FUNDS; APPROVING THE NAVAJO NATION FISCAL RECOVERY FUND EXPENDITURE PLANS FOR: CHAPTER ASSISTANCE; PUBLIC SAFETY EMERGENCY COMMUNICATIONS, E911, AND RURAL ADDRESSING PROJECTS; CYBER SECURITY; PUBLIC HEALTH PROJECTS; ECONOMIC DEVELOPMENT PROJECTS; HARDSHIP ASSISTANCE; WATER AND WASTEWATER PROJECTS; BROADBAND PROJECTS; HOME ELECTRICITY CONNECTION AND ELECTRIC CAPACITY PROJECTS; HOUSING PROJECTS AND MANUFACTURED HOUSING FACILITIES; BATHROOM ADDITION PROJECTS; CONSTRUCTION CONTINGENCY FUNDING; AND REDUCED ADMINISTRATIVE FUNDING

**PURPOSE:** This resolution, if approved, will allocate \$1,070,298,867 of Navajo Nation Fiscal Recovery Funds for Chapter Assistance; Public Safety Emergency Communications, E911, and Rural Addressing Projects; Cyber Security; Public Health Projects; Economic Development Projects; Hardship Assistance; Water and Wastewater Projects; Broadband Projects; Home Electricity Connection and Electric Capacity Projects; Housing Projects And Manufactured Housing Facilities; Bathroom Addition Projects; Construction Contingency Funding; and Reduced Administrative Funding

This written summary does not address recommended amendments as may be provided by the standing committee. The Office of Legislative Counsel requests each committee member to review the proposed resolution in detail.

5-DAY BILL HOLD PERIOD:  Website Posting Time/Date:   04/24/22		Naabik'íyáti' Committee Thence	
1	PROPOSED NA	VAJO NATION COUNCIL RESOLUTION	
2	24th NAVAJO	NATION COUNCIL — Fourth Year, 2022	
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7		Primary Sponsor	
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9	Т	RACKING NO. 0086-22	
10			
11		AN ACTION	
12	RELATING TO THE NAA	BIK'ÍYÁTI' COMMITTEE AND NAVAJO NATION	
13	COUNCIL; ALLOCATIN	NG \$1,070,298,867 OF NAVAJO NATION FISCAL	
14	RECOVERY FUNDS;	APPROVING THE NAVAJO NATION FISCAL	
15	RECOVERY FUND EXPE	NDITURE PLANS FOR: CHAPTER ASSISTANCE;	
16	PUBLIC SAFETY EMERO	GENCY COMMUNICATIONS, E911, AND RURAL	
17	ADDRESSING PROJECTS;	CYBER SECURITY; PUBLIC HEALTH PROJECTS;	
18	ECONOMIC DEVELOPME	NT PROJECTS; HARDSHIP ASSISTANCE; WATER	
19	AND WASTEWATER	PROJECTS; BROADBAND PROJECTS; HOME	
20	ELECTRICITY CONNEC	CTION AND ELECTRIC CAPACITY PROJECTS;	
21	HOUSING PROJECTS	S AND MANUFACTURED HOUSING FACILITIES;	
22	BATHROOM ADDITION	PROJECTS; CONSTRUCTION CONTINGENCY	
23	FUNDING; AND	REDUCED ADMINISTRATIVE FUNDING	
24			
25	BE IT ENACTED:		
26			
27	SECTION ONE. AUTHORITY		
28	A. The Navajo Nation Council is	the governing body of the Navajo Nation. 2 N.N.C. §102(A).	
29	B. Navajo Nation Council Reso	lution No. CJY-41-21, attached as <b>Exhibit A</b> , mandates that	
30	Navajo Nation Fiscal Recove	ery Fund ("NNFRF") Expenditure Plans be duly adopted by a	

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two-thirds (2/3) vote of all members of the Navajo Nation Council and approved by the President of the Navajo Nation pursuant to 2 N.N.C. § 164 (A) and 2 N.N.C. §§ 1005 (C) (10), (11), and (12).

C. The Naabik'íyáti' Committee is a standing committee of the Navajo Nation Council with the delegated responsibility to hear proposed resolution(s) that require final action by the Navajo Nation Council. 2 N.N.C. § 164(A)(9).

#### SECTION TWO. FINDINGS

- A. The World Health Organization ("WHO") declared a Public Health Emergency of International Concern related to the Coronavirus ("COVID-19"), a highly contagious and sometimes fatal respiratory virus, on January 30, 2020; the U.S. Department of Health and Human Services declared a Public Health Emergency related to the COVID-19 outbreak on January 31, 2020; and the WHO declared a global pandemic due to COVID-19 on March 11, 2020.
- B. The Navajo Nation Commission on Emergency Management, with the concurrence of Navajo Nation President Jonathan Nez, declared a Public Health State of Emergency on the Navajo Nation on March 11, 2020, due to the COVID-19 outbreak. *See* Resolution No. CEM 20-03-11 which is incorporated herein by reference. The Navajo Nation Department of Health has subsequently issued numerous Public Health Emergency Orders. Public Health Orders 2020-001 through 2022-006 are incorporated herein by reference. These Public Health Emergency Orders are available at www.ndoh.navajo-nsn.gov.
- C. The coronavirus pandemic of 2019 has caused large scale infections and loss of life throughout the world, the United States, and the Navajo Nation. As of April 13, 2022, the Navajo Nation Health Command Operations Center has confirmed 53,179 COVID-19 cases and 1,740 COVID-related deaths on the Navajo Nation. COVID-19 variants have recently emerged that threaten to increase these numbers and continue the pandemic's assault on the Navajo People.
- D. The devastating effects of COVID-19 continue throughout the Navajo Nation and extend beyond the health and life devastation to wide scale negative financial effects, such as employment losses, business closures, food and housing insecurity, and other economic disruptions.

- E. In response to the pandemic, Unites States President Joseph Biden signed the American Rescue Plan Act ("ARPA") into law on March 11, 2021. Section 9901 of ARPA amended Title VI of the Social Security Act to add section 602, which established the Coronavirus State Fiscal Recovery Fund, and section 603, which established the Coronavirus Local Fiscal Recovery Fund (together the "Fiscal Recovery Funds" or "FRF") and provided \$362 billion for state, local, and tribal governments, including \$20 billion specifically designated for tribal governments.
- F. As of April 12, 2022, the United States Department of Treasury has allocated two billion seventy-nine million four hundred sixty-one thousand four hundred sixty-four dollars (\$2,079,461,464) to the Navajo Nation under the Fiscal Recovery Funds provisions of ARPA. The Fiscal Recovery Funds are designed to build on and expand the relief provided in the 2020 Coronavirus Aid, Relief, and Economic Security Act (CARES Act), Public Law 116-136, 134 Stat. 281 (2020), and are intended to mitigate and contain the spread of COVID-19, as well as to respond to the health, social and economic impacts of COVID-19 suffered by residents and businesses.
- G. Pursuant to Section 9901 of ARPA, the Fiscal Recovery Funds are specifically intended to:
  - respond to the COVID-19 public health emergency and its negative economic impacts, including assistance to households, small businesses, and non-profits; and/or aid to impacted industries such as tourism, travel, and hospitality;
  - 2. respond to workers performing essential work during the COVID-19 public health emergency by providing premium pay to eligible workers;
  - provide government services to the extent of the reduction in Navajo Nation revenue
    due to the COVID-19 public health emergency, relative to revenues collected in the
    most recent full fiscal year prior to the COVID-19 public health emergency; and
  - 4. make necessary investments in water, sewer, and/or broadband infrastructure.
- H. The U.S. Department of Treasury has issued guidance requiring that the use and expenditure of Fiscal Recovery Funds must fall under one of the four categories above and that funding recipients must report each expenditure under one of the eighty-three (83) "Expenditure Categories" set forth in Appendix 1 to the U.S. Department of Treasury's Compliance and Reporting Guidance for State and Local Fiscal Recovery Funds, attached as **Exhibit B**.

#### I. Pursuant to ARPA:

- 1. Fiscal Recovery Fund costs must be incurred by December 31, 2024, meaning that the Navajo Nation must obligate FRF funds by that date. Treasury's Final Rule provides that "incurred" shall have the same meaning given to "financial obligation" under the Uniform Guidance at 2 CFR 200.1: "Financial obligations, when referencing a recipient's or sub-recipient's use of funds under a Federal award, means orders placed for property and services, contracts and sub-awards made, and similar transactions that require payment"; and
- 2. The Fiscal Recovery Fund period of performance runs from March 3, 2021, until December 31, 2026, meaning that all FRF-funded projects must be completed and funds must be fully expended by December 31, 2026.
- 3. Costs incurred by the Navajo Nation prior to March 3, 2021 are not eligible.
- 4. Any funds not obligated or expended for eligible uses by the dates set forth above in sections I (1) and (2) must be returned to Treasury, including any unobligated or unexpended funds that have been provided to sub-recipients and contractors as part of the award closeout process.
- J. While its acceptance of Fiscal Recovery Funds obligates the Navajo Nation to comply with ARPA and other federal laws and regulations, the Navajo Nation can and will fulfill these obligations while retaining and exercising its sovereignty in allocating and disbursing Fiscal Recovery Funds.
- K. On July 23, 2021, the Navajo Nation Council adopted Resolution No. CJY-41-21, attached as Exhibit A, establishing the Navajo Nation Fiscal Recovery Fund ("NNFRF") into which the Navajo Nation's allocation of \$2,079,461,464 has been deposited. Resolution CJY-41-21 also adopted an expenditure authorization and approval process for the allocation of funds from the NNFRF.
- L. The Navajo Nation Council mandated the Budget and Finance Committee to adopt application and review procedures, as well as an expenditure plan template, to be used by entities requesting Navajo Nation Fiscal Recovery Funds. Resolution CJY-41-21, Section Four. The Budget and Finance Committee approved Resolution No. BFS-31-21 which established

mandatory Navajo Nation Fiscal Recovery Fund application procedures, forms, and an expenditure plan template. Resolution BFS-31-21 is incorporated herein by reference.

- M. To ensure the Navajo Nation's compliance with ARPA, Section Four of Resolution CJY-41-21 also directed the Navajo Nation Department of Justice ("NNDOJ") to perform "an initial determination of whether a NNFRF funding request satisfies the legal requirements of the Fiscal Recovery Funds provisions of ARPA and applicable Navajo Nation laws, regulations, and policies and procedures." Resolution BFS-31-21 incorporated NNDOJ's initial determination into the mandatory NNFRF application procedures, forms, and an expenditure plan template, which requires, among other things, identification of the entity with administrative oversight over the Funding Recipient. Administrative oversight means having the authority and responsibility to monitor the implementation of an approved FRF Expenditure Plan and the expenditure of awarded funds. The duties of the entity with administrative oversight are set forth in Section Seven of the FRF Procedures in Exhibits 1 through 5 of Resolution BFS-31-21.
- N. The Office of the President and Vice-President, in coordination with the Division of Community Development ("DCD"), presented ARPA and Fiscal Recovery Fund information at each of the five (5) Agency Council Meetings to hear from the Navajo People concerning their needs and priorities for projects and/or services funded through the NNFRF. In addition, DCD has met with Navajo Nation Chapters, individually and collectively, on more than fifty (50) occasions to discuss NNFRF matters.
- O. The Navajo Nation Council hosted twenty-six (26) Naabik'íyáti' Committee Work Sessions, all open to the public, to hear from the regional and Agency leadership concerning their needs and priorities for projects and/or services funded through the Navajo Nation Fiscal Recovery Fund. In addition, Standing Committees of the Navajo Nation Council held more than forty (40) committee meetings, all open to the public, that have included NNFRF reports and infrastructure specific discussions.
- P. The health and financial devastation visited on the Navajo People by the COVID-19 pandemic has risen to emergency levels. Critical infrastructure needs to be built by and for the Navajo Nation government to provide necessary services and to allow the Navajo Nation to assist residents in coping with the on-going pandemic. The time for construction of such

infrastructure and expenditure of the Fiscal Recovery Funds continues to lessen as the deadline to completely expend Fiscal Recovery Funds by December 31, 2026, quickly approaches, after which time unexpended funds must be returned to the United States Treasury. The Navajo Nation Council and Office of the President and Vice-President have determined that it is imperative that infrastructure and mitigation recovery services be provided to the Navajo People as soon as possible.

- Q. To lessen the financial devastation caused by the COVID-19 pandemic, the Navajo Nation Council adopted Resolution No. CD-62-21 providing \$557,000,000 in Hardship Assistance for Navajo members. The President signed CD-62-21 into law on January 4, 2022.
- R. The Navajo Nation Council and Office of the President and Vice-President concur that, based on their respective public consultation efforts, it is in the best interest of the Navajo people and Navajo communities to next enact comprehensive Navajo Nation Fiscal Recovery Fund Expenditure Plans for; Chapter Assistance; Public Safety Emergency Communication, E911, and Rural Addressing Projects; Cyber Security; Public Health Projects; Economic Development Projects; Hardship Assistance; Water and Wastewater Projects; Broadband Projects; Home Electricity Connection and Electric Capacity Projects; Housing Projects and Manufactured Housing Facilities; Bathroom Addition Projects; and Construction Contingency Funding in the total amount of one billion seventy million two hundred ninety-eight thousand, eight hundred sixty-seven dollars (\$1,070,298,867), as set forth in Exhibit C.

### SECTION THREE. APPROVAL OF THE CHAPTER ASSISTANCE EXPENDITURE PLAN

- A. The Navajo Nation hereby approves and adopts the Navajo Nation Fiscal Recovery Fund Chapter Assistance Expenditure Plan set forth herein and in **Exhibit D**.
- B. The Navajo Nation hereby approves total funding for the NNFRF Chapter Assistance Expenditure Plan to the Division of Community Development from the Navajo Nation Fiscal Recovery Fund in the total amount of eighty-one million nine hundred fifty thousand dollars (\$81,950,000), as Revenue Replacement: Provision of Government Services (Expenditure Category 6.1), with administrative oversight by the Office of the President and Vice-President and legislative oversight by the Resources and Development Committee, to be allocated at a total of seven hundred and forty-five thousand dollars (\$745,000) per Chapter.

- C. For purposes of the NNFRF Chapter Assistance Expenditure Plan and Chapter Project Plans, "Chapter" shall mean all the Navajo Nation chapters, whether governance certified pursuant to the Local Governance Act ("LGA") ("LGA-Certified Chapters") or not ("Non-LGA-Certified Chapters"); and the term "projects" shall mean projects, services, and programs.
- D. The 12 N.N.C. § 820(O) 50-50 Chapter Distribution Formula does not apply to this Expenditure Plan. The 50-50 Formula applies to appropriations intended for distribution to all Chapters of the Navajo Nation. The Chapter Assistance Expenditure Plan funding will be allocated to the Division of Community Development for the benefit of Chapters rather than directly to all Chapters.
- E. The Division of Community Development shall manage and administer funds and Chapter Project Plans on behalf of Non-LGA-Certified Chapters. The Division of Community Development may award funding to LGA-Certified Chapters through sub-recipient agreements, but shall maintain administrative oversight over such funding and Chapter Project Plans.
- F. Each Navajo Nation Chapter shall propose FRF-eligible projects to be incorporated into and funded through a chapter-specific comprehensive NNFRF Chapter Project Plan, which shall be subject to administrative approval as set forth below. A Chapter's comprehensive Chapter Project Plan shall not exceed seven hundred and forty-five thousand (\$745,000) in total.
- G. The Division of Community Development and the NNFRF Office shall work together to provide education and technical assistance to Chapters, and to respond timely to requests for assistance from Chapters, in developing their individual projects and comprehensive Chapter Project Plans.
- H. Chapter Project Plans shall be subject to the following requirements, restrictions, and review and approval process:
  - 1. All projects in a Chapter's comprehensive NNFRF Chapter Project Plan shall fall under one of the authorized and allowed U.S. Treasury Expenditure Categories set forth in **Exhibit B** and as restricted herein.
  - 2. A comprehensive NNFRF Chapter Project Plan may include NNFRF-eligible projects for programs to provide government services to Chapter members; to provide basic PPE to Chapter members; to provide food, fuel, firewood assistance to Chapter members negatively impacted by COVID-19; to construct projects such as COVID-19 mitigation renovations to Chapter houses, housing renovations, and house wiring; to plan and design projects; to hire consultants to assist with NNFRF-eligible programs and projects; to hire

PEP workers, student workers and other temporary employees, or regular status employees to assist the Chapter governments in carrying out NNFRF-eligible programs and projects. Chapter Project Plans shall not include COVID-19 testing and vaccinations, or any cash assistance for Chapter members such as a hardship assistance program.

- 3. Council Resolution No. CYJ-41-21 mandated NNNNDOJ with the responsibility to conduct initial eligibility determinations on all proposed NNFRF expenditure plans; and only projects that NNNNDOJ deems FRF-eligible shall be included in a Chapter's comprehensive NNFRF Chapter Project Plan.
- 4. Each Chapter and comprehensive Chapter Project Plan shall be limited to a total of seven hundred and forty-five thousand dollars (\$745,000) of Revenue Replacement Projects (Expenditure Categories 6.1: Provision of Government Services and 6.2 Non-federal Match for Other Federal Programs).
- 5. LGA-Certified Chapters may receive subawards of NNFRF for approved Chapter Project Plans through a sub-recipient agreement and shall then be responsible for administering and managing the Chapter projects themselves, subject to administrative oversight from the Division of Community Development or other designated Administrative Oversight entity. Non-LGA-Certified Chapters shall not be eligible to receive subawards of NNFRF. The Navajo Nation Central Government shall administer and manage NNFRF-funded projects on behalf of Non-LGA-Certified Chapters.
- Chapter Project Plans shall not include Sanitation Deficiency Service ("SDS")-eligible
  projects included on the Indian Health Service 2022 SDS List, attached as Exhibit D-1,
  or on any prior year Indian Health Services SDS List.
- 7. All pre-construction related projects included in a Chapter Project Plan shall be "project ready" meaning that a project's planning and design work is able to begin once funding is received, and the expedited timeframe in which the project can be completed.
  - a. The Chapter shall complete a separate Division of Community Development (DCD) project evaluation form and supporting documents for each proposed pre-construction related project which shall include project-site readiness, valid land withdrawal and permitting approvals, as well as the anticipated timeframe during which the project will be completed. The Chapter shall

submit the fully completed form through the DCD Portal. If DCD is not the Administrative Oversight over the proposed project, the Chapter shall also submit the project evaluation form and all supporting documents to the entity that will have Administrative Oversight over the proposed project.

- 8. Construction projects shall be "construction ready" meaning that a project's planning and design work has been completed and construction is able to begin once funding is received, and the expedited timeframe in which the project can be completed.
  - a. The Chapter shall complete a separate DCD project evaluation form for each proposed construction project which shall include project site readiness, valid land withdrawal and permitting approvals, as well as the anticipated timeframe during which the project will be completed. The Chapter shall submit the fully completed form and all supporting documents through the DCD Portal. If DCD is not the Administrative Oversight over the proposed project, the Chapter shall also submit the project evaluation form and all supporting documents to the entity that will have Administrative Oversight over the proposed project.
- 9. All proposed Chapter projects shall be sufficiently developed such that funding for the project(s) can be obligated and encumbered in the Nation's Financial Management Information System ("FMIS") by 5:00 p.m. on June 30, 2024, and fully expended by 5:00 p.m. on June 30, 2026 or such earlier dates as may be determined by resolution of the Navajo Nation Council. Generally, this requires NEPA, ROW, and design work to be sufficiently advanced such that these pre-construction tasks can be completed in time to execute construction contracts and encumber funds by 5:00 p.m. on June 30, 2024.
  - a. The Administrative Oversight entity for each project shall be responsible for making the determination whether the proposed Chapter project is "projectready" or "construction-ready". If a proposed project is not deemed projectready or construction-ready, the project shall not be eligible for inclusion in a Chapter's Project Plan.
- 10. Immediately after a Chapter has received a NNDOJ determination that its proposed projects are FRF-eligible and notice from DCD, or the other entity serving as the

Administrative Oversight, that the proposed projects are project-ready or construction-ready, the Chapter shall prepare its proposed comprehensive Chapter Project Plan.

- 11. Within forty-five (45) days after the enactment of this legislation, each Chapter shall submit the following to the Division of Community Development through the DCD Portal:
  - a. a list of proposed projects, the total cost of which shall be equal to the Chapter's allocation;
  - a duly enacted Chapter resolution in support of each proposed project on the list;
     and
  - c. a draft BFS-31-21 Appendix A expenditure plan, Appendix B budget form, and supporting documents, such as checklist, Chapter resolution, preliminary cost estimate, list of recipients and quad maps, documentation of clearances, written confirmation of other funding sources, for each project or grouping of projects that fall under the same Treasury Expenditure Category. Each project shall identify its Administrative Oversight entity and its Oversight Committee.
- 12. If a Chapter misses the forty-five (45) day deadline and fails to submit the required project list, draft BFS-31-21 Appendix A expenditure plans, Appendix B budget forms, and supporting documents within 45 days after the enactment of this legislation, the Division of Community Development shall issue a written notice to the Chapter, with a courtesy copy to OPVP, Office of the Speaker, and the Council Delegate representing such Chapter. The written notice shall state that the Chapter failed to meet the 45-day deadline, and shall provide the Chapter an additional ten (10) calendar days to submit the required project list, draft BFS-31-21 Appendix A expenditure plans, Appendix B budget forms, and supporting documents.
  - a. If the Chapter fails to submit the required documents within the additional 10-day period, the Chapter shall not be eligible to submit a Chapter Project Plan or to receive funding through the Chapter Assistance Expenditure Plan. Funds designated for the benefit of that ineligible Chapter shall be automatically reallocated to the Construction Contingencies Expenditure Plan and such

- reallocation shall be automatic and shall not require Navajo Nation Council or OPVP action.
- b. DCD shall promptly provide written notice to the Council Delegate representing the respective Chapter, Office of the Controller, Office of Management and Budget, OPVP, NNFRF Office, and Office of the Speaker that the Chapter was deemed ineligible to receive funding through the Chapter Assistance Expenditure Plan.
- 13. Notwithstanding Resolution BFS-31-21 and regardless of a Chapter's LGA-certified status, DCD shall submit each Chapter's BFS-31-21 Appendix A expenditure plans, Appendix B budget forms, and supporting documents to NNNNDOJ for an initial eligibility determination as required under Resolution CJY-41-21.
  - a. DCD shall review a Chapter's proposed project list, draft Appendix A expenditure plans, Appendix B budgets forms and supporting documents, including Chapter resolutions, within ten (10) working days after receipt in the DCD Portal and determine whether the proposed project list, draft Appendix A expenditure plans, Appendix B budget forms and supporting documents are complete and meet the requirements set forth herein and in CJY-41-21 and BFS-31-21.
  - b. If the proposed project list, draft Appendix A expenditure plans, Appendix B budgets forms and supporting documents are in order, DCD shall promptly approve, sign, and submit the packet for NNDOJ initial eligibility determination review. If the documents are deficient or the proposed projects do not meet the CJY-41-21 and/or BFS-31-21 requirements, DCD shall promptly provide technical assistance to the Chapter to prepare a revised request for NNDOJ review.
- 14. NNDOJ shall be allowed five (5) work days, in addition to BFS-31-21's five (5) days, to complete the initial eligibility determination following DCD's submission of a request for a NNDOJ eligibility review. After completing its review, NNDOJ shall provide a written initial eligibility determination to DCD, the Chapter, and the Administrative Oversight entity over the proposed project if other than DCD.

- 15. All Chapter Project Plans shall be subject to administrative review and approval by the DCD Division Director, the Director of the NNFRF Office, and the Director(s) of the government entity(s) with Administrative Oversight over each of the projects that comprise the Chapter's Project Plan.
- 16. If a Chapter Project Plan for a Non-LGA-Certified Chapter is approved, DCD or the other entity serving as Administrative Oversight, shall prepare and submit budget forms to OMB, and shall take all necessary steps to procure goods and services on behalf of the Non-LGA-Certified Chapter in order to implement the Chapter's Project Plan.
- 17. If a Chapter Project Plan for an LGA-Certified Chapter is approved, DCD or the other entity serving as Administrative Oversight, shall prepare a sub-recipient agreement for NNDOJ approval and execution by the Navajo Nation President or his designee. DCD or the Administrative Oversight entity shall prepare and submit the budget forms for the sub-recipient agreement to OMB. OOC shall only disburse funding in accordance with the disbursement schedule in the sub-recipient agreement. The LGA-Certified Chapter shall take all necessary steps to procure goods and services, execute contracts, and other measures in order to implement the Chapter's Project Plan.
- 18. Resolution CJY-41-21, Section Three (F), requires a contingency reserve for NNFRF Chapter construction projects. Within each construction project forms, Chapters shall budget a minimum of ten percent (10%) of the total cost of construction projects on Appendix B budget form as a contingency reserve.
- 19. The Chapter Project Plans of sanctioned chapters shall *not* be subject to the 10% withholding set forth by 12 N.N.C. § 9(B).
- I. To ensure that the Chapter Assistance Expenditure Plan complies with the federal Fiscal Recovery Fund deadlines so that the Nation does not have to return any funding to Treasury, any funding for the Chapter Assistance Expenditure Plan that is not obligated and encumbered by DCD and/or the LGA-Certified Chapters by 5:00 p.m. on June 30, 2024, or expended by DCD and/or the LGA-Certified Chapters by 5:00 p.m. on June 30, 2026 shall be automatically reallocated to the NNFRF Construction Contingencies Expenditure Plan. Such reallocations shall not require Navajo Nation

Council or OPVP action.

- LGA-Certified Chapters shall immediately return to the Office of the Controller all Chapter Project Plan funds that remain unobligated and unencumbered as of 5:00 p.m. on June 30, 2024.
- 2. LGA-Certified Chapters shall immediately return to the Office of the Controller all Chapter Project Plan funds that remain unexpended as of 5:00 p.m. on June 30, 2026.

# SECTION FOUR. APPROVAL OF THE PUBLIC SAFETY EMERGENCY COMMUNICATIONS, E911, RURAL ADDRESSING, AND CYBER SECURITY PROJECTS EXPENDITURE PLANS

- A. The Navajo Nation hereby approves and adopts the Navajo Nation Fiscal Recovery Fund Public Safety Emergency Communications, E911, Rural Addressing, and Cyber Security Projects Expenditure Plans set forth in **Exhibits E** and **E-1** through **E-2**.
- B. The Navajo Nation hereby approves total funding for the NNFRF Public Safety Emergency Communications, E911, Rural Addressing, and Cyber Security Projects Expenditure Plans from the Navajo Nation Fiscal Recovery Fund in the total amount of forty million dollars (\$40,000,000) and allocates the funding as follows:
  - Thirty-five million dollars (\$35,000,000) to the Division of Public Safety for Emergency Communications projects, to include E911 and rural addressing, as Other Public Health Services (Expenditure Category 1.14), as set forth in **Exhibit E-1**, with administrative oversight by the Office of the President and Vice-President and joint legislative oversight by the Law and Order and Resources and Development Committees.
  - 2. Five million dollars (\$5,000,000) to the Department of Information Technology, Division of General Services, for Cyber Security project(s), as Other Public Health Services (Expenditure Category 1.14), as set forth in Exhibit E-2, with administrative oversight by the Division of General Services and joint legislative oversight by the Health Education Human Services and Resources and Development Committees.
- C. The Division of Public Safety and the Department of Information Technology, Division of General Services, are authorized to execute these Emergency Communications, E911, Rural Addressing, and Cyber Security Projects directly, or through use of contractors and sub-

recipients. The Division of General Services and the Division of Public Safety shall exercise administrative oversight over construction contracts and subawards to sub-recipients and shall ensure that costs are incurred only for FRF-eligible purposes, and that projects are completed on schedule, within the authorized budgets, and according to project specifications.

D. The requirement in CJY-41-21, Section Three (F), to establish a contingency reserve for NNFRF Emergency Communications, E911, Rural Addressing, and Cyber Security construction projects shall be implemented on a case-by-case basis through resolution(s) approved by the Navajo Nation Council and enacted pursuant to 2 N.N.C. § 164 (A)(17) and 2 N.N.C. §§ 1005 (C)(10), (11), and (12).

#### SECTION FIVE. APPROVAL OF PUBLIC HEALTH EXPENDITURE PLAN

- A. The Navajo Nation hereby approves and adopts the Navajo Nation Fiscal Recovery Fund Public Health Expenditure Plan set forth in **Exhibits F** and **F-1** through **F-6**.
- B. The Navajo Nation hereby approves total funding for the NNFRF Public Health Expenditure Plan from the Navajo Nation Fiscal Recovery Fund in the total amount of seventy-nine million four hundred eighty-seven thousand five hundred dollars (\$79,487,500) allocated as follows:
  - Nineteen million two hundred forty-three thousand seven hundred fifty dollars (\$19,243,750) to the Division of Aging and Long-Term Care Support ("DALTCS"), Navajo Department of Health, for Senior Centers, as Other Public Health Services (Expenditure Category 1.14) as set forth in Exhibit F-1, with administrative oversight by the Navajo Department of Health and legislative oversight by the Health, Education, and Human Services Committee.
  - 2. Twenty-one million dollars (\$21,000,000) to the Special Diabetes Program, Division of Public Health Services, Navajo Department of Health, for Community Wellness Centers, as Economic Impact Assistance: Other (Expenditure Category 2.37) as set forth in **Exhibit F-2**, with administrative oversight by the Navajo Department of Health and legislative oversight by the Health, Education, and Human Services Committee.
  - 3. Fifteen million two hundred forty-three thousand seven hundred fifty dollars (\$15,243,750) to the Division of Behavioral and Mental Health Services, Navajo Department of Health, for Detox and Residential Treatment Centers, as Substance Use Services (Expenditure Category 1.13) as set forth in Exhibit F-3, with administrative oversight by the Navajo Department of

- Health and legislative oversight by the Health Education Human Services Committee.
- 4. Five million dollars (\$5,000,000) to the Navajo Department of Health, for a Dedicated Public Health Storage Warehouse, as Other Public Health Services (Expenditure Category 1.14) as set forth in **Exhibit F-4**, with administrative oversight by the Office of the President and Vice-President and legislative oversight by the Health, Education, and Human Services Committee.
- 5. Four million dollars (\$4,000,000) to the Division of Behavioral and Mental Health Services, for Transitional Housing, as Mental Health Services (Expenditure Category 1.12) as set forth in **Exhibit F-5**, with administrative oversight by the Navajo Department of Health and legislative oversight by the Health, Education, and Human Services Committee.
- 6. Fifteen million dollars (\$15,000,000) to the Navajo Department of Health, for a Long-Term Care Facility in Tuba City, as Medical Expenses (including Alternative Care Facilities) (Expenditure Category 1.6), as set forth in **Exhibit F-6**, with administrative oversight by the Office of the President and Vice President and legislative oversight by the Health, Education, and Human Services Committee.
- C. The Department of Health is authorized to execute these Public Health Projects directly, or through the use of contractors and sub-recipients. The Department of Health shall exercise administrative oversight over construction contracts and subawards to sub-recipients and shall ensure that costs are incurred only for FRF-eligible purposes, and that projects are completed on schedule, within the authorized budgets, and according to project specifications.
- D. The requirement in CJY-41-21, Section Three (F), to establish a contingency reserve for NNFRF Public Health construction projects shall be implemented on a case-by-case basis through resolution(s) approved by the Navajo Nation Council and enacted pursuant to 2 N.N.C. § 164 (A)(17) and 2 N.N.C. §§ 1005 (C)(10), (11), and (12).

#### SECTION SIX. APPROVAL OF ECONOMIC DEVELOPMENT EXPENDITURE PLAN

- A. The Navajo Nation hereby approves and adopts the Navajo Nation Fiscal Recovery Fund Economic Development Expenditure Plan set forth in **Exhibits G** and **G-1** through **G-**.
- B. The Navajo Nation hereby approves total funding for the NNFRF Economic Development Expenditure Plan from the Navajo Nation Fiscal Recovery Fund in the total amount of forty-five million four hundred and sixty-two thousand three hundred and ninety-eight dollars (\$45,462,398)

### allocated as follows:

- Five million dollars (\$5,000,000) to the Division of Economic Development for the administration of the Navajo Small Business Credit Initiative as Provision of Government Services (Expenditure Category 6.1), as set forth in **Exhibit G-1**, with administrative oversight by the Office of the President and Vice-President and legislative oversight by the Resources and Development Committee.
- 2. Four million six hundred thousand dollars (\$4,600,000) to the Navajo Tourism Department, Division of Economic Development, for the Economic Development / Tourism Dinosaur Tracks Expenditure Plan, as Aid to Impacted Industries: Aid to Tourism, Travel or Hospitality (Expenditure Category 2.35), as set forth in Exhibit G-2, with administrative oversight by the Division of Economic Development and legislative oversight by the Resources and Development Committee.
- 3. Eight million seven hundred eleven thousand three hundred sixty-seven dollars (\$8,711,367) to the Navajo Tourism Department, Division of Economic Development, for the Economic Development / Tourism Shiprock Visitor Center Expenditure Plan, as Aid to Impacted Industries: Aid to Tourism, Travel or Hospitality (Expenditure Category 2.35), as set forth in **Exhibit G-3**, with administrative oversight by the Division of Economic Development and legislative oversight by the Resources and Development Committee.
- 4. Sixteen million one hundred thousand dollars (\$16,100,000) to the Navajo Tourism Department, Division of Economic Development, for the Economic Development / Tourism Window Rock Visitor Complex and Amphitheater Expenditure Plan, as Aid to Impacted Industries: Aid to Tourism, Travel or Hospitality (Expenditure Category 2.35), as set forth in Exhibit G-4, with administrative oversight by the Division of Economic Development and legislative oversight by the Resources and Development Committee.
- 5. Five hundred thousand dollars (\$500,000) to the Project Development Department, Division of Economic Development, for the Twin Lakes Well Expenditure Plan, as Drinking Water: Source (Expenditure Category 5.13), as set forth in **Exhibit G-5**, with administrative oversight by the Division of Economic Development and legislative oversight by the Resources and Development Committee.

- 6. Eight million dollars (\$8,000,000) to the Project Development Department, Division of Economic Development, for the Church Rock Industrial Water Line Expenditure Plan, as Drinking Water: Transmission and Distribution (Expenditure Category 5.11), as set forth in Exhibit G-6, with administrative oversight by the Division of Economic Development and legislative oversight by the Resources and Development Committee.
- 7. Nine hundred thousand dollars (\$900,000) to the Project Development Department, Division of Economic Development, for the NahataDziil Water Line Expenditure Plan for a water line near the Sanders Shopping Center, as Drinking Water: Transmission and Distribution (Expenditure Category 5.11), as set forth in **Exhibit G-7**, with administrative oversight by the Division of Economic Development and legislative oversight by the Resources and Development Committee.
- 8. Seven hundred thirty-one thousand and thirty-one dollars (\$731,031) to the Western Regional Business Development Office, Division of Economic Development, for the Old Black Mesa Shopping Center Clean-Up Project Expenditure Plan for demolition of structures and site clean-up, as Provision of Government Services (Expenditure Category 6.1), as set forth in **Exhibit G-8**, with administrative oversight by the Division of Economic Development and legislative oversight by the Resources and Development Committee.
- 9. Four hundred sixty thousand dollars (\$460,000) to the Western Regional Business Development Office, Division of Economic Development, for the Cow Springs Trading Post Retire Infrastructure Project Expenditure Plan for environmental assessment, demolition of structures, and site clean-up, as Provision of Government Services (Expenditure Category 6.1), as set forth in **Exhibit G-9**, with administrative oversight by the Division of Economic Development and legislative oversight by the Resources and Development Committee;
- 10. Four hundred sixty thousand dollars (\$460,000) to the Western Regional Business Development Office, Division of Economic Development, for the Tseyi Restaurant, Motel, and Convenience Store Clean-Up Project Expenditure Plan for environmental assessment, demolition of structures, and site clean-up, as Provision of Government Services (Expenditure Category 6.1), as set forth in Exhibit G-10, with administrative

oversight by the Division of Economic Development and legislative oversight by the Resources and Development Committee.

C. The requirement in Resolution CJY-41-21, Section Three (F), to establish a contingency reserve for NNFRF Economic Development construction projects shall be implemented on a case-by-case basis through resolution(s) approved by the Navajo Nation Council and enacted pursuant to 2 N.N.C. § 164 (A)(17) and 2 N.N.C. §§ 1005 (C)(10), (11), and (12).

### SECTION SEVEN. APPROVAL OF ALLOCATION OF ADDITIONAL FUNDS TO THE HARDSHIP ASSISTANCE EXPENDITURE PLAN

- A. Through Council Resolution CD-62-21, the Navajo Nation approved and adopted the Navajo Nation Fiscal Recovery Fund Hardship Assistance Expenditure Plan set forth in **Exhibit H**, which included an allocation of five hundred fifty-seven million dollars (\$557,000,000).
- B. The Navajo Nation hereby approves an allocation of additional funding for the NNFRF Hardship Assistance Expenditure Plan from the Navajo Nation Fiscal Recovery Fund in the total amount of one hundred twenty million dollars (\$120,000,000) to the Office of the Controller, for Household Assistance Cash Transfers (Expenditure Category 2.3), as set forth in **Exhibit H-1**, with administrative oversight by the Office of the President and Vice President and legislative oversight by the Budget and Finance Committee.

### SECTION EIGHT. APPROVAL OF WATER AND WASTEWATER PROJECTS EXPENDITURE PLANS

- A. The Navajo Nation hereby approves and adopts the Navajo Nation Fiscal Recovery Fund Water and Wastewater Projects Expenditure Plans set forth in **Exhibits I** and **I-1** through **I-7**.
- B. The Navajo Nation hereby approves total funding for the NNFRF Water and Wastewater Projects Expenditure Plans from the Navajo Nation Fiscal Recovery Fund in the total amount of two hundred fifteen million dollars (\$215,000,000) to the Department of Water Resources with administrative oversight by the Division of Natural Resources and legislative oversight by the Resources and Development Committee, and allocates the funding as follows:

- Thirty-three million six hundred seventy-five thousand three hundred thirty-eight dollars (\$33,675,338) for Centralized Wastewater Treatment Projects (Expenditure Category 5.1) as set forth in Exhibit I-1.
- 2. Six Million Eight Thousand Eight Hundred Seventy-Four dollars (\$6,008,874) for Centralized Wastewater Collection and Conveyance Projects (Expenditure Category 5.2) as set forth in **Exhibit I-2**.
- 3. Ten million thirty thousand dollars (\$10,030,000) for Drinking Water Treatment Projects (Expenditure Category 5.10), as set forth in **Exhibit I-3**.
- 4. Fifty-one million eight five thousand seven hundred eighty-eight dollars (\$51,085,788) for Drinking Water Transmission and Distribution Projects (Expenditure Category 5.11), as set forth in **Exhibit I-4**.
- 5. Twenty-nine million two hundred thousand dollars (\$29,200,000) for Drinking Water Source Projects (Expenditure Category 5.13), as set forth in **Exhibit I-5**.
- 6. One million dollars (\$1,000,000) for Drinking Water Storage Projects (Expenditure Category 5.14), as set forth in **Exhibit I-6**.
- 7. Eighty-four million dollars (\$84,000,000) for Drinking Water Cistern Projects (Expenditure 5.15), as set forth in **Exhibit I-7**.
- C. The Department of Water Resources, Division of Natural Resources, is authorized to execute these Water and Wastewater Projects directly, or through the use of contractors and subrecipients. The Department of Water Resources shall exercise administrative oversight over construction contracts and subawards to sub-recipients and shall ensure that costs are incurred only for FRF-eligible purposes, and that projects are completed on schedule, within the authorized budgets, and according to project specifications.
- D. The requirement in Resolution CJY-41-21, Section Three (F), to establish a contingency reserve for NNFRF Water and Wastewater construction projects shall be implemented on a case-by-case basis through resolution(s) approved by the Navajo Nation Council and enacted pursuant to 2 N.N.C. § 164 (A)(17) and 2 N.N.C. §§ 1005 (C) (10), (11), and (12).

### SECTION NINE. APPROVAL OF BROADBAND PROJECTS EXPENDITURE PLANS

A. The Navajo Nation hereby approves and adopts the Navajo Nation Fiscal Recovery Fund

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- Broadband Projects Expenditure Plan set forth in Exhibits J and J-1 through J-3.
- B. The Navajo Nation hereby approves total funding for the NNFRF Broadband Projects Expenditure Plan from the Navajo Nation Fiscal Recovery Fund in the total amount of one hundred and twenty million (\$120,000,000) and allocates the funding as follows:
  - Sixty million (\$60,000,000) to the Navajo Department of Information Technology, Division
    of General Services, for Broadband "Middle Mile" Projects Expenditure Plan (Expenditure
    Category 5.21), as set forth in Exhibit J-1, with administrative oversight by the Division of
    General Services and joint legislative oversight by the Health Education Human Services and
    Resources and Development Committees;
  - 2. Forty million (\$40,000,000) to the Navajo Department of Information Technology, Division of General Services, for Broadband "Last Mile" Projects Expenditure Plan (Expenditure Category 5.19), as set forth in **Exhibit J-2**, with administrative oversight by the Division of General Services and joint legislative oversight by the Health Education Human Services and Resources and Development Committees;
  - 3. Twenty million (\$20,000,000) to the Division of General Services for matching funds for the federal Infrastructure Investment Jobs Act (IIJA) match requirement, (Expenditure Category 5.20), as set forth in Exhibit J-3, with administrative oversight by the Office of the President and Vice-President and legislative oversight by the Resources and Development Committees.
- C. The Navajo Department of Information Technology, Division of General Services, is authorized to execute these Broadband Projects directly, or through the use of contractors and sub-recipients. The Division of General Services shall exercise administrative oversight over construction contracts and subawards to sub-recipients and shall ensure that costs are incurred only for FRF-eligible purposes, and that projects are completed on schedule, within the authorized budgets, and according to project specifications.
- D. The requirement in Resolution CJY-41-21, Section Three (F), to establish a contingency reserve for NNFRF Broadband construction projects shall be implemented on a case-by-case basis through resolution(s) approved by the Navajo Nation Council and enacted pursuant to 2 N.N.C. § 164 (A)(17) and 2 N.N.C. §§ 1005 (C)(10), (11), and (12).

### SECTION TEN. APPROVAL OF HOME ELECTRICITY CONNECTION AND ELECTRIC CAPACITY PROJECTS EXPENDITURE PLAN

- A. The Navajo Nation hereby approves and adopts the Navajo Nation Fiscal Recovery Fund Home Electricity Connection and Electric Capacity Projects Expenditure Plan set forth in **Exhibits K** and **K-1** through **K-2**.
- B. The Navajo Nation hereby approves total funding for the NNFRF Home Electricity Connection and Electric Capacity Projects Expenditure Plan from the Navajo Nation Fiscal Recovery Fund in the total amount of one hundred million dollars (\$100,000,000) as follows:
  - Ninety-six million four hundred thousand dollars (\$96,400,000) to the Division of Community Development for Connecting Homes to Electricity Projects as Housing Support: Other Housing Assistance (Expenditure Category 2.18), as set forth in Exhibit K-1, with administrative oversight by the NNFRF Office and legislative oversight by the Resources and Development Committee.
  - 2. Three million six hundred thousand dollars (\$3,600,000) to the Division of Community for the Ramah Navajo School Board High Voltage Replacement Project as Other Public Health Services (Expenditure Category 1.14), as set forth in **Exhibit K-2**, with administrative oversight by the NNFRF Office and legislative oversight by the Resources and Development Committee.
- C. The Division of Community Development is authorized to execute these Home Electricity Connection and Electric Capacity Projects directly, or through use of contractors and subrecipients. The Division of Community Development shall exercise administrative oversight over construction contracts and subawards to sub-recipients and shall ensure that costs are incurred only for FRF-eligible purposes, and that projects are completed on schedule, within the authorized budgets, and according to project specifications.
- D. The requirement in Resolution CJY-41-21, Section Three (F), to establish a contingency reserve for NNFRF Home Electricity Connection and Electric Capactiy construction projects shall be implemented on a case-by-case basis through resolution(s) approved by the Navajo Nation Council and enacted pursuant to 2 N.N.C. § 164 (A)(17) and 2 N.N.C. §§ 1005 (C)(10), (11), and (12).

### SECTION ELEVEN. APPROVAL OF HOUSING PROJECTS AND MANUFACTURED HOUSING FACILITIES EXPENDITURE PLAN

- A. The Navajo Nation hereby approves and adopts the Navajo Nation Fiscal Recovery Fund Housing Projects and Manufactured Housing Facilities Expenditure Plan that includes Housing, Veterans Housing, Housing Manufacturing Facilities, and Housing for the Former Bennett Freeze Area and Navajo Partitioned Lands Projects, as set forth in **Exhibits L** and **L-1** through **L-4**.
- B. The Navajo Nation hereby approves total funding for the NNFRF Housing Projects and Manufactured Housing Facilities Expenditure Plan from the Navajo Nation Fiscal Recovery Fund in the total amount of one hundred fifty million dollars (\$150,000,000) as follows:
  - Fifty million dollars (\$50,000,000) to the Community Housing and Infrastructure
    Department ("CHID") for New Housing Projects, as Long-Term Housing Security:
    Services for Unhoused Persons (Expenditure Category 2.15), as set forth in Exhibit L-1,
    with administrative oversight by the Division of Community Development and legislative
    oversight by the Resources and Development Committee.
  - 2. Fifty million dollars (\$50,000,000) to the Navajo Nation Veterans Administration Veterans Housing Program for New Housing Projects, as Long-Term Housing Security: Services for Unhoused Persons (Expenditure Category 2.16) as set forth in Exhibit L-2, with administrative oversight by the Navajo Nation Veterans Administration and legislative oversight by the Health, Education and Human Services Committee.
  - 3. Fifty million dollars (\$50,000,000) to the Community Housing and Infrastructure Department ("CHID") for the design and construction of up to five (5) Regional Housing Manufacturing Facilities with locations in Tuba City, Sanders, Chinle, Shiprock, and Gallup areas, as Long-Term Housing Security: Affordable Housing (Expenditure Category 2.15), as set forth in **Exhibit L-3**, with administrative oversight by the Division of Community Development and legislative oversight by the Resources and Development Committee.
  - 4. Fifteen million five hundred fifty thousand dollars (\$15,550,000) to the Navajo Hopi Land Commission Office for Housing for the Former Bennett Freeze Area and Navajo Partitioned Lands to purchase modular homes for people within the twenty-three (23) impacted Chapters and for planning of a manufactured housing plant in Nahata Dziil

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Chapter, as Long-Term Housing Security: Affordable Housing (Expenditure Category 2.15), as set forth in Exhibit L-4, with administrative oversight by the Division of Community Development and legislative oversight by the Resources and Development Committee.

- C. The Housing Projects assigned to CHID, the Veterans Housing Program, and Navajo Hopi Land Commission Office are need-based.
- D. The eligibility criteria for receiving services under the Housing Projects assigned to CHID shall be approved by the Resources and Development Committee through a resolution.
- E. The eligibility criteria for receiving services under the Veterans Housing Projects Expenditure Plan assigned to the Veterans Housing Program shall be approved by the Health, Education and Human Services Committee through resolution.
- F. The eligibility criteria for receiving services under the Housing for the Former Bennett Freeze Area and Navajo Partitioned Lands Expenditure Plan assigned to the Navajo Hopi Land Commission Office shall be approved by the Navajo-Hopi Land Commission through resolution.
- G. To the fullest extent possible, all new housing shall be accessible to persons with physical disabilities and shall meet the standards and specifications within the Americans with Disabilities Act.
- H. The requirement in Resolution CJY-41-21, Section Three (F), to establish a contingency reserve for the Housing Projects and Manufactured Housing Facilities construction projects shall be implemented on a case-by-case basis through resolution(s) approved by the Navajo Nation Council and enacted pursuant to 2 N.N.C. § 164 (A)(17) and 2 N.N.C. §§ 1005 (C)(10), (11), and (12).

### SECTION TWELVE. APPROVAL OF THE BATHROOM ADDITIONS EXPENDITURE **PLAN**

- A. The Navajo Nation hereby approves and adopts the Navajo Nation Fiscal Recovery Fund Bathroom Additions Expenditure Plan set forth in Exhibits M and M-1.
- B. The Navajo Nation hereby approves total funding for the NNFRF Bathroom Additions Expenditure Plan from the Navajo Nation Fiscal Recovery Fund in the total amount of one hundred fifty million dollars (\$150,000,000) to be allocated as follows:
  - 1. One hundred fifty million dollars (\$150,000,000) to the Division of Community

Development for Bathroom Additions, as Other Public Health Services (Expenditure Category 1.14), as set forth in **Exhibit M**, with administrative oversight by the Navajo Nation Fiscal Recovery Funds Office and legislative oversight by the Resources and Development Committee.

- C. The Bathroom Additions Expenditure Plan is need-based. The application process and criteria are included in **Exhibit M-1**.
- D. The Division of Community Development is authorized to execute these Bathroom Additions Projects directly, or through the use of contractors and sub-recipients. The Division of Community Development shall exercise administrative oversight over construction contracts and subawards to sub-recipients and shall ensure that costs are incurred only for FRF-eligible purposes, and that projects are completed on schedule, within the authorized budgets, and according to project specifications.
- E. The requirement in Resolution CJY-41-21, Section Three (F), to establish a contingency reserve for Bathroom Addition construction projects shall be implemented on a case-by-case basis through resolution(s) approved by the Navajo Nation Council and enacted pursuant to 2 N.N.C. § 164 (A)(17) and 2 N.N.C. §§ 1005 (C)(10), (11), and (12).

### SECTION THIRTEEN. ADMINISTRATION OF NAVAJO NATION FISCAL RECOVERY FUND EXPENDITURE PLANS

- A. All entities receiving Navajo Nation Fiscal Recovery Funds, whether through an immediate allocation under Resolution CJY-41-21 or subsequently approved NNFRF Expenditure Plan, shall comply with all Navajo Nation laws, policies, regulations, rules, and procedures, specifically including, but not limited to, those governing the NNFRF and the expenditure of such funds, and any additional terms set forth in a grant, sub-recipient, or similar agreement.
- B. Fiscal Recovery Fund costs must be incurred by December 31, 2024, meaning that the Navajo Nation must obligate FRF funds by that date. Treasury guidance provides that "incurred" shall have the same meaning given to "financial obligation" under the Uniform Guidance at 2 CFR 200.1: "Financial obligations, when referencing a recipient's or sub-recipient's use of funds under a Federal award, means orders placed for property and services, contracts and sub-awards made, and similar transactions that require payment."

- 1. For internal Navajo Nation purposes, the terms "obligated" and "encumbered" are defined in Resolution BFS-31-21, Section Three on page 3 of Exhibits 1 through 5. BFS-31-21 provides that, "'Obligated' means that an order has been placed for the delivery of goods or property, or the performance of services, that will be paid for with Fiscal Recovery Funds; that a contract or subcontract has been executed promising payment with Fiscal Recovery Funds; or that a similar transaction has occurred requiring payment of Fiscal Recovery Funds. For internal Navajo Nation purposes, funds are obligated or encumbered upon completion of OOC's review and approval of contracts and purchase requisitions, and OOC's recording of an encumbrance in the FMIS, not upon execution of a contract."
- 2. Any NNFRF funds not obligated and encumbered by the end of the third quarter of Fiscal Year 2024 shall be reported to the Naabik'íyáti' Committee and are subject to reversion to the NNFRF by resolution of the Naabik'íyáti' Committee. Reverted NNFRF funds will then be available for reallocation to other NNFRF Expenditure Plans pursuant to resolution(s) of the Navajo Nation Council enacted pursuant to 2 N.N.C. § 164 (A)(17) and 2 N.N.C. §§ 1005 (C)(10), (11), and (12).
- C. Projects and/or services funded with Navajo Nation Fiscal Recovery Funds must be completed and all NNFRF funds fully spent by June 30, 2026, unless an earlier date is determined through resolution of the Navajo Nation Council.
- D. After approval pursuant to 2 N.N.C. § 164 (A)(17) and 2 N.N.C. §§ 1005 (C)(10), (11), and (12), Navajo Nation Fiscal Recovery Fund Expenditure Plan funds shall be available for use by a funding recipient that is a branch, division, department, or other unit of the Navajo Nation central government as soon as a detailed budget has been administratively approved and the Office of Management and Budget has entered such budget into the Financial Management Information System (FMIS).
- E. The Office of the Controller shall release Navajo Nation Fiscal Recovery Fund Expenditure Plan funds to a funding recipient that is external to the Navajo Nation central government, including LGA-Certified chapters, Navajo Nation owned entities, and other external entities, pursuant to the fund distribution schedule recommended by the Navajo Nation government entity with administrative oversight and approved by the Office of the Controller and included in a fully

- executed sub-recipient, or similar agreement deemed legally sufficient by the Navajo Nation Department of Justice.
- F. Awarded Navajo Nation Fiscal Recovery Funds shall only be obligated and expended on projects and/or services, including need-based projects and services, that were included as an immediate allocation under Resolution CJY-41-21 or are included in a NNFRF Expenditure Plan approved and adopted by a Navajo Nation Council Resolution enacted pursuant to 2 N.N.C. § 164 (A)(17) and 2 N.N.C. §§ 1005 (C)(10), (11), and (12).
- G. All proposed modifications to an approved NNFRF Expenditure Plan or an approved NNFRF Expenditure Plan budget shall comply with section 8 of Exhibits 1 through 5 of Resolution BFS-31-21.
  - Any increase in funding for an approved NNFRF Expenditure Plan shall require approval
    by Navajo Nation Council Resolution enacted pursuant to 2 N.N.C. § 164 (A)(17) and 2
    N.N.C. §§ 1005 (C)(10), (11), and (12), unless such increase in funding is due to an
    administratively approved budget transfer from the Construction Contingencies
    Expenditure Plan.
    - a. Proposed modifications of Expenditure Plans shall be submitted to the Navajo Nation Department of Justice ("NNDOJ") for an eligibility determination review to ensure the proposed modification will be an eligible use of FRF.
    - b. Modifications that change the purpose and intent of the Expenditure Plan or projects and services within the approved Expenditure Plan or that substantially change the scope of work of the Expenditure Plan shall require approval by the Navajo Nation Council.
    - c. As set forth in Resolution BFS-31-21, NNDOJ shall make the determination whether Navajo Nation Council approval of the modification is required.
    - d. After NNDOJ has reviewed the request for a modification of an approved Expenditure Plan and determined that legislative approval is not needed, or after the modification is approved by a Navajo Nation Council resolution enacted pursuant to 2 N.N.C. § 164 (A)(17) and 2 N.N.C. §§ 1005 (C)(10), (11), and (12), the Administrative Oversight entity acting on behalf of the Funding Recipient shall submit a budget revision request to Office of Management & Budget ("OMB"), if

needed. The Budget Instruction Manual provisions regarding budget revision requests shall apply.

- H. Awarded Navajo Nation Fiscal Recovery Funds, including cost savings, may be administratively moved between projects and/or services included within the same Expenditure Plan, as long as such projects or services share the same Treasury Expenditure Category for reporting purposes. NNDOJ shall verify that the projects and/or services share the same Expenditure Category before any NNFRF funding is moved between projects and/or services.
- I. Awarded Navajo Nation Fiscal Recovery Funds, including cost savings, cannot be moved between Expenditure Plans without approval by a Navajo Nation Council Resolution enacted pursuant to 2 N.N.C. § 164 (A)(17) and 2 N.N.C. §§ 1005 (C)(10), (11), and (12), unless such movement of funds is due to an administratively approved budget transfer from the Construction Contingencies Expenditure Plan to other NNFRF expenditure plans experiencing cost overruns due to construction contingencies.
- J. Approved Expenditure Plans for need-based projects and services, such as Bathroom Addition or Home Electricity Connection projects, may be administratively modified without Navajo Nation Council action as long as the total funding awarded for the Expenditure Plan is not increased and the new project or service is within the same Expenditure Category.
- K. To add projects or services to an approved Expenditure Plan when such projects and/or services are not need-based projects or services, shall require a NNDOJ initial eligibility determination pursuant to Resolution BFS-31-21 and the addition must be approved through resolution by the Standing Committee(s) having oversight over the Expenditure Plan and the Budget and Finance Committee.
  - 1. If the new project and/or service increases the total funding awarded for the Expenditure Plan or does not share the same Expenditure Category as the Expenditure Plan, Resolution BFS-31-21 must be fully complied with and the addition can only be added through Navajo Nation Council resolution enacted pursuant to 2 N.N.C. § 164 (A)(17) and 2 N.N.C. §§ 1005 (C)(10), (11), and (12).
- L. The Emergency Procurement provisions set forth in Resolution CJY-41-21, Section Ten, shall apply to all NNFRF Expenditure Plans enacted herein, as well as to the federal American Rescue Plan Act ("ARPA") and all Fiscal Recovery Fund procurements by the Navajo Nation, including

its LGA-Certified Chapters, and Navajo Nation-owned entities.

- M. The Office of the Auditor General's Plan of Operation at 12 N.N.C. § 9 provides for withholding certain funds from sanctioned chapters, divisions, and programs. Under 12 N.N.C. § 9(B), following the Budget and Finance Committee's approval of sanctions, OOC shall cause 10% of "monies payable from any Governmental Fund of the Navajo Nation as defined at 12 N.N.C. section 810" of the Appropriations Act. The Navajo Nation hereby determines that Navajo Nation Fiscal Recovery Funds are not a "Governmental Fund" for purposes of sanctions, and therefore direct allocations of NNFRF to sanctioned chapters, divisions, and programs are not subject to withholding.
- N. All entities receiving Navajo Nation Fiscal Recovery Funds shall follow and apply Generally Accepted Accounting Principles (GAAP), as established by the Governmental Accounting Standards Board (GASB) for governmental entities and by the Financial Accounting Standards Board (FASB) for public and private companies and non-profits, in reporting, recording, and accounting for such Funds.
- O. Fraud, misuse of funds, violation of applicable Navajo Nation or federal laws and regulations, non-compliance with FRF agreements governing grants or sub-awards, and false statements or claims by any individual or entity receiving or administering Navajo Nation Fiscal Recovery Funds may result in administrative, civil, or criminal sanctions and penalties, debarment and suspension, ineligibility for future Navajo Nation awards or business opportunities, and the Navajo Nation may pursue any other legal action or remedy available by law.

# SECTION FOURTEEN. APPROVING FUTURE ALLOCATION OF UNALLOCATED NAVAJO NATION FISCAL RECOVERY FUNDS TO THE CONSTRUCTION CONTINGENCIES EXPENDITURE PLAN

- A. The Navajo Nation hereby approves and adopts the Navajo Nation Fiscal Recovery Fund Construction Contingencies Expenditure Plan set forth in **Exhibit N**.
- B. The Navajo Nation hereby approves total funding for the NNFRF Construction Contingencies Expenditure Plan from the Navajo Nation Fiscal Recovery Fund in the total amount of five hundred dollars (\$500) to establish a contingency fund for NNFRF construction projects:
  - 1. Five hundred dollars (\$500) to the Fiscal Recovery Fund Office for the Construction

Contingencies Expenditure Plan, as Revenue Replacement: Provision of Government Services (Expenditure Category 6.1), as set forth in **Exhibit N**, with administrative oversight by the Office of the President and Vice President and legislative oversight by the Resources and Development Committee.

- C. The purpose of the NNFRF Construction Contingencies Expenditure Plan is to use available, i.e., unallocated, unencumbered, cost savings, etc., funds from other NNFRF expenditure plans to fund the costs of construction contingencies on NNFRF-funded construction projects.
- D. Additional funds may be needed in the future for construction contingencies related to the inflationary costs of labor and building materials. The Navajo Nation may determine it is necessary and appropriate to allocate Navajo Nation funds from the Síhasin Fund or the General Fund to pay the costs of construction contingencies on NNFRF-funded construction projects.
- E. Notwithstanding procedures for budget transfers in the Budget Instructions Manual and the modification process established in BFC-31-21, the transfer of funds from the NNFRF Construction Contingencies Expenditure Plan business unit to other NNFRF expenditure plans business units shall be handled administratively and shall not require a resolution of the Navajo Nation Council or a Standing Committee.
- F. The Office of the President and Vice President, NNFRF Office, Office of Management and Budget, and Office of the Controller, with advice from the Department of Justice, shall develop a streamlined administrative process for approving requests for funding from the NNFRF Construction Contingencies Expenditure Plan, and to process budget transfers.
- E. All NNFRF funds that have not been allocated to an NNFRF Expenditure Plan through a Navajo Nation Council Resolution enacted pursuant to Resolution CJY-41-21 by the end of the second quarter of Fiscal Year 2024 may be allocated to the NNFRF Construction Contingencies Expenditure Plan through Navajo Nation Council Resolution enacted pursuant to 2 N.N.C. § 164 (A)(17) and 2 N.N.C. §§ 1005 (C) (10), (11), and (12).
- E. All NNFRF funds that have been allocated to an NNFRF expenditure plan through a Navajo Nation Council Resolution enacted pursuant to Resolution CJY-41-21, but that have not been obligated and encumbered by 5:00 p.m. on June 30, 2024, shall automatically revert to the NNFRF and shall be reallocated to the NNFRF Construction Contingencies Expenditure Plan

- or other NNFRF expenditure plans through Navajo Nation Council Resolution enacted pursuant to 2 N.N.C. § 164 (A)(17) and 2 N.N.C. §§ 1005 (C) (10), (11), and (12).
- F. All obligated and encumbered NNFRF funds that have not been expended by the Navajo Nation and its sub-recipients by 5:00 p.m. on June 30, 2026, shall automatically revert to the NNFRF and shall be reallocated to the NNFRF Construction Contingencies Expenditure Plan or other NNFRF expenditure plans through Navajo Nation Council Resolution enacted pursuant to 2 N.N.C. § 164 (A)(17) and 2 N.N.C. §§ 1005 (C) (10), (11), and (12).
- G. Funding allocated to the Chapter Assistance Expenditure Plan that is not obligated and encumbered by DCD and/or the LGA-Certified Chapters by November 20, 2024 shall be automatically reallocated to the Construction Contingencies Expenditure Plan. Such reallocation shall not require a resolution by the Navajo Nation Council enacted pursuant to 2 N.N.C. § 164 (A)(17) and 2 N.N.C. §§ 1005 (C)(10), (11), and (12).
- H. Funding allocated to the Chapter Assistance Expenditure Plan that is not expended by DCD and/or the LGA-Certified Chapters by November 20, 2026 shall be automatically reallocated to the Construction Contingencies Expenditure Plan and such reallocation shall not require a resolution by the Navajo Nation Council enacted pursuant to 2 N.N.C. § 164 (A)(17) and 2 N.N.C. §§ 1005 (C)(10), (11), and (12).
- I. The Division of Community Development, sub-recipient LGA-Certified Chapters, the Office of the Controller, and the Office of Management and Budget shall cooperate to ensure that such funds from the Chapter Assistance Expenditure Plan are automatically reallocated to the Construction Contingencies Expenditure Plan.

### SECTION FIFTEEN. REALLOCATION OF SURPLUS FUNDS PREVIOUSLY ALLOCATED UNDER SECTION 7 OF CJY-41-21

A. Section 7 of Resolution CJY-41-21 allocated ten percent (10%) of the Fiscal Recovery Funds received by the Navajo Nation to fund administrative costs of central support service and regulatory offices. The Office of the President and Vice-President was responsible for apportioning ninety percent (90%) of the ten percent (10%). The Speaker of the Navajo Nation Council, after consultation with the Naabik'íyáti' Committee, is responsible apportioning the remaining ten percent (10%).

- B. Section 7, Paragraph F, of Resolution CY-41-21 provides that any funding unspent or unencumbered at the end of the second quarter of Fiscal Year 2024 shall be reallocated to the NNFRF and be available for allocation to other NNFRF projects and services.
- C. The Office of the President and the Vice-President has determined that forty-two million one hundred fifty-one thousand five hundred and thirty-one dollars (\$42,151,531) should be reallocated to the NNFRF and be available for allocation to other NNFRF expenditure plans.
- D. The Speaker of the Navajo Nation Council has determined that five million (\$5,000,000) should be reallocated to the NNFRF and be available for allocation to other NNFRF expenditure plans.

### SECTION SIXTEEN. REPORTING

- A. All entities receiving Navajo Nation Fiscal Recovery Funds shall keep and maintain accurate and complete financial data and records sufficient to demonstrate that the Fiscal Recovery Funds appropriated to the Navajo Nation have been used by the reporting entity in accordance with the provisions of ARPA and timely relay such reports and records to the Administrative Oversight entity, Office of the Controller, Office of Management and Budget, NNFRF Office, and legislative oversight as directed in the grant or sub-recipient agreements if any, and when requested. Such reports and records shall be maintained for at least seven (7) years after the project and/or service has been completed. The Office of the Controller shall be responsible for compiling and providing any and all records and financial reports required by the U.S. Treasury.
- B. All entities receiving Navajo Nation Fiscal Recovery Funds through an approved Expenditure Plan shall report the status of their NNFRF allocations to their respective legislative oversight committees at the end of each Fiscal Year quarter. The entity with administrative oversight over the Expenditure Plan shall review the quarterly report prior to its presentation and shall participate in the presentation to the oversight committee(s).
- C. The Executive Director of the NNFRF Office, with the assistance of the Office of the Controller and Office of Management and Budget, shall report the status of all allocated Navajo Nation Fiscal Recovery Funds and NNFRF Expenditure Plans to the Budget and Finance Committee and Naabik'íyáti' Committee at the end of each Fiscal Year quarter.

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#### SECTION SEVENTEEN. EFFECTIVE DATE

This legislation shall be effective upon its approval pursuant to 2 N.N.C. § 221(B), 2 N.N.C. § 164 (A)(17), and 2 N.N.C. §§ 1005 (C) (10), (11), and (12).

#### SECTION EIGHTEEN. AMENDMENTS

Amendments to this legislation shall only be adopted by a two-thirds (2/3) vote of all members of the Navajo Nation Council and approval of the President of the Navajo Nation pursuant to 2 N.N.C. § 164 (A)(17) and 2 N.N.C. §§ 1005 (C) (10), (11), and (12).

### SECTION NINETEEN. SAVING CLAUSE

If any provision of this legislation is determined invalid by the Navajo Nation Supreme Court, or by a Navajo Nation District Court without appeal to the Navajo Nation Supreme Court, those provisions of this legislation not determined invalid shall remain the law of the Navajo Nation.

#### SECTION TWENTY. DIRECTIVES

- A. All Navajo Nation government programs, offices, and divisions, as well as Navajo Nation-owned entities, specifically including those programs, offices, divisions, and Navajo Nation-owned entities receiving Navajo Nation Fiscal Recovery Funds, shall prioritize the implementation and completion of NNFRF projects and/or services.
- B. Navajo Nation regulatory offices participating in the One Stop Shop shall assess federal and state requirements, procedures, and processing times that pose challenges to the rapid implementation of NNFRF Expenditure Plans. Within thirty (30) days following the enactment of this legislation, the One Stop Shop shall submit written recommendations to the Office of the President and Vice President and the Office of the Speaker regarding how the Nation can work with its federal and state partners to address these external challenges.
- C. Navajo Nation regulatory offices participating in the One Stop Shop, and central support service offices such as the Fiscal Recovery Funds Office, Office of the Controller, Office of Management and Budget, and NNDOJ, shall assess the internal Navajo Nation structural and procedural issues that pose challenges to the rapid implementation of NNFRF Expenditure Plans. These Executive

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Branch divisions, departments, and offices shall develop strategic responses to increase government efficiency and recommend enhanced and streamlined Executive Branch procedures to expedite NNFRF projects.