THE NAVAJO NATION LEGISLATIVE BRANCH INTERNET PUBLIC REVIEW PUBLICATION



LEGISLATION NO: _0107-22__

SPONSOR: <u>Eugene Tso</u>

TITLE: An Act Relating to the Budget and Finance, Health, Education and Human Services, and Naabik'íváti' Committees, and the Navajo Nation Council; Approving \$13,334,871 from the Unreserved, Undesignated Fund Balance ("UUFB") for the Renovations Necessary at Certain Navajo Nation Government Facilities to Provide Access to Persons with Disabilities; and Waiving 12 N.N.C. § 820(M) Regarding OMB <u>Review</u>

Date posted: June 29, 2022 at 8:36PM

Digital comments may be e-mailed to comments@navajo-nsn.gov

Written comments may be mailed to:

Executive Director Office of Legislative Services P.O. Box 3390 Window Rock, AZ 86515 (928) 871-7586

Comments may be made in the form of chapter resolutions, letters, position papers, etc. Please include your name, position title, address for written comments; a valid e-mail address is required. Anonymous comments will not be included in the Legislation packet.

Please note: This digital copy is being provided for the benefit of the Navajo Nation chapters and public use. Any political use is prohibited. All written comments received become the property of the Navajo Nation and will be forwarded to the assigned Navajo Nation Council standing committee(s) and/or the Navajo Nation Council for review. Any tampering with public records are punishable by Navajo Nation law pursuant to 17 N.N.C. *§374 et. seq.*

SUMMARY OF PROPOSED LEGISLATION

Tracking No. 0107-22___

Date: June 29, 2022

Re: AN ACT RELATING TO THE BUDGET AND FINANCE, HEALTH, NAABIK'ÍYÁTI' EDUCATION, AND HUMAN SERVICES, AND **COMMITTEES, AND THE NAVAJO NATION COUNCIL; APPROVING** FROM THE UNRESERVED, UNDESIGNATED FUND \$13,334,871 BALANCE ("UUFB") FOR THE RENOVATIONS NECESSARY AT CERTAIN NAVAJO NATION GOVERNMENT FACILITIES TO PROVIDE ACCESS TO PERSONS WITH DISABILITIES; AND WAIVING 12 N.N.C. §820(M) REGARDING OMB REVIEW

Purpose of this Legislation:

to appropriate \$13,334,871 from the UUFB to the Division of General Services/ Facilities Maintenance Department to renovate Navajo Nation government buildings, structures, and facilities to make them accessible to persons with disabilities.

OLC No. 22-126-1

	DLD PERIOD: Budget & Finance	
Posting End D	07/04/22	
Eligible for Ac	Eleand Foucation & Engand Services	Thence
1	PROPOSED NAVAJO NATION COUNCIL RESOLUTION Naabik'íyáti'	
2	24 th NAVAJO NATION COUNCIL - Fourth Year, 2022	Thence
3	Introduced by: Navajo Nat	ion Council
4		
5	Curto	
6	(Prime Sponsor)	
7		
8	Tracking No0107-22	•-
9		
10	AN ACT	
11	RELATING TO THE BUDGET AND FINANCE, HEALTH, EDUCATION,	
12	AND HUMAN SERVICES, AND NAABIK'ÍYÁTI' COMMITTEES, AND THE	
13	NAVAJO NATION COUNCIL; APPROVING \$13,334,871 FROM THE	
14	UNRESERVED, UNDESIGNATED FUND BALANCE ("UUFB") FOR THE	
15	RENOVATIONS NECESSARY AT CERTAIN NAVAJO NATION GOVERNMENT	
16	FACILITIES TO PROVIDE ACCESS TO PERSONS WITH DISABILITIES;	
17	AND WAIVING 12 N.N.C. §820(M) REGARDING OMB REVIEW	
18		
19	BE IT ENACTED:	
20		
21	SECTION ONE. AUTHORITY	
22	A. The Navajo Nation established the Budget and Finance Committee as a Navajo Nation	
23	Council standing committee, and authorized the Committee to review and recommend to the	
24	Navajo Nation Council the management of all funds, which includes the Navajo Nation's	
25	Unreserved, Undesignated Fund Balance ("UUFB"). 2 N.N.C. §164(A)(9); 2 N.N.C.	
26	§300(A); 2 N.N.C. §301(B)(2).	
27	B. The Health, Education, and Human Services Committee is a Navajo Nation Council standing	
28	committee with oversight authority over the Division of General Services. 2 N.N.C. §401(A);	
29	2 N.N.C. §401(C)(1).	
30	C. The Navajo Nation established the Naabik'íyáti' Committee as a Navajo Nation Council	

standing committee, and all proposed legislation that requires final action by the Navajo Nation Council is assigned to the Naabik'íyáti' Committee for its review and consideration. 2 N.N.C. §164(A)(9); 2 N.N.C. §700(A).

D. The Navajo Nation Council is the governing body of the Navajo Nation. 2 N.N.C. §102(A).
 As such, the Council "... may adopt and approve supplemental appropriations to the Annual Comprehensive Budget during the fiscal year. Supplemental appropriations of General Funds within the current fiscal year are permitted, if and when additional sources of revenues above and beyond the initial or current revenue projections are projected and which are also in excess of the reserve amount set forth at §820(J)." 12 N.N.C. §820(L). Generally, supplemental funding is appropriated from the UUFB.

E. The Title 12 restrictions on supplemental appropriations from the UUFB, include:

- Payment of recurring government operating expenses shall be from recurring revenues, and payment of nonrecurring expenses shall be from nonrecurring revenues such as UUFB funds. 12 N.N.C. §820(E); 12 N.N.C. §820(F).
 - Specifically, the UUFB shall not be used for recurring government expenditures or operations. 12 N.N.C. §820(J); 12 N.N.C. §820(L).
 - 3. Nonrecurring revenues such as UUFB funds may be used only after the Controller determines whether or not such revenues are subsidizing an imbalance between the Navajo Nation's recurring revenues and expenditures, and government expenditures shall only be authorized if a long-term (3-year to 5-year year) forecast shows that the operating deficit will not continue; otherwise, nonrecurring revenues will be added to the Unreserved, Undesignated Fund Balance. 12 N.N.C. §820(F).

 The above provisions in Title 12 may be amended or waived by a two-thirds vote of the full membership of the Navajo Nation Council. 12 N.N.C. §820(F); 12 N.N.C. §880.

- 5. Pursuant to 12 N.N.C. §820(F) all UUFB funding requests must be reviewed by the Controller. Such review is also required because the Controller determines which revenues and expenses are recurring and which are non-recurring. 12 N.N.C. §820(L).
- Pursuant to 12 N.N.C. §820(M) all UUFB funding requests must be submitted to the Office of Management and Budget ("OMB") for a budget impact analysis.

1	SECTION TWO. FINDINGS
2	A. The Facilities Maintenance Department within the Division of General Services ("FMD") is
3	requesting \$13,334,871 from the UUFB in order to pay for the costs to renovate existing
4	Navajo Nation government public facilities to make them accessible to disabled persons.
5	EXHIBIT A.
6	B. This substantial task affecting dozens of Navajo Nation government buildings and facilities
7	across the Navajo Nation was mandated by the Navajo Nation Council in Resolution No.
8	CJY-63-18, wherein the Council adopted the "Navajo Nation Civil Rights Of Individuals
9	With Disabilities Act of 2018" ("CRIDA"). Resolution No. CJY-63-18 is attached hereto as
10	EXHIBIT B.
11	C. The CRIDA specifically provides:
12	§4508. Government Services
13	No otherwise qualified person with a disability shall, by reason of such disability,
14	be denied or excluded from the benefit of any service, program or activity offered
15	by any governmental or public entity on the Navajo Nation, unless no reasonable
16	accommodations can be made which will afford access to and participation in
17	such service, program or activity. 10 N.N.C. §4508.
18	D. FMD is now requesting \$13,334,871 from the UUFB to pay for the extensive renovations
19	needed for the Navajo Nation government to come into compliance with the CRIDA, because
20	no funding was allocated when CJY-63-18 was approved back in 2018.
21	E. FMD has provided an Appendix K "Supplemental Funding Proposal Summary" for its
22	UUFB request. EXHIBIT C.
23	F. FMD has also provided completed and signed Budget Forms 1, 2, and 4, for its UUFB
24	request. EXHIBIT D.
25	G.A comprehensive list of all Navajo Nation government facilities needing renovation for
26	CRIDA compliance, and the cost of such work for each building and other structure, broken
27	down by Agency, is attached at EXHIBIT E .
28	H. The Office of the Controller's memorandum required by 12 N.N.C. §820(L) is attached as
29	EXHIBIT F. The Controller has indicated that FMD's proposed expenditures are considered
30	"non-recurring" expenses.

SECTION THREE. APPROPRIATING \$13,334,871 FROM THE UUFB FOR THE RENOVATIONS NECESSARY AT CERTAIN NAVAJO NATION GOVERNMENT FACILITIES TO PROVIDE ACCESS TO PERSONS WITH DISABILITIES; AND WAIVING 12 N.N.C. §820(M) REGARDING OMB REVIEW

A. The Navajo Nation hereby allocates \$13,334,871 from the UUFB to the Division of General Services/Facilities Maintenance Department for its use in performing (or administering contracts for) necessary renovations to certain Navajo Nation government buildings, structures, and facilities, as shown in the attached **EXHIBITS C, D**, and **E**.

B. This supplemental appropriation shall be from those funds that exceed the minimum fund reserve balance in the UUFB required by 12 N.N.C. §820(J), as determined by the Controller.
C. The Navajo Nation hereby waives the requirement for OMB review of this UUFB funding request pursuant to 12 N.N.C. §820(M), and approves the requested \$13,334,871 in UUFB funds despite the lack of OMB's budget impact analysis.

D. This supplemental appropriation shall not lapse at the end of the fiscal year, as would otherwise occur pursuant to 12 N.N.C. §820(N). However, any UUFB funds not spent or encumbered within thirty-six (36) months of the date the funds are provided to the FMD shall immediately revert to the UUFB, unless otherwise approved by both the Health, Education, and Human Services Committee and the Naabik'íyáti' Committee of the Navajo Nation Council.

SECTION FIVE. EFFECTIVE DATE

This Act shall become effective as provided in 2 N.N.C. §221(B) and 2 N.N.C. §164(A)(17).

SECTION SIX. SAVING CLAUSE

If any portion of this Act is determined invalid by the Navajo Nation Supreme Court, or by a District Court of the Navajo Nation without appeal to the Navajo Nation Supreme Court, the remainder of this Act shall be the law of the Navajo Nation.